

**FY 2004 Edward Byrne State and Local Law Enforcement  
Formula Grant Program  
January 1, 2009 to September 30, 2009 Annual Performance Report**

1. Indicate the status of each goal that was due for completion during a previous reporting period but carried over due to the implementation of other problems.

***Criminal Justice Records Improvement Program***

The purpose of this program is to ensure that the Central Repository consist of completed criminal records from arrest to release from incarceration. A completed criminal record includes data from all components of the criminal justice system, including law enforcement, prosecutors, courts and corrections.

Accurate, timely and complete criminal history records will enable Guam to immediately identify persons who are prohibited from firearm purchase or are ineligible to hold positions of responsibility involving children, the elderly, or the disabled; enable criminal justice agencies to make decisions on pretrial release, career criminal charging, determine sentencing, and correctional assignments; assist law enforcement in criminal investigations and decision making; required for background checks for national security, employment, licensing and related economic purposes, as required under recent legislation.

The major goal of the Criminal Justice Records Improvement Program is to make systematic improvements in the quality and timeliness of Guam's criminal history record information. The CJRI plan is for the development and implementation of systems and procedures designed to accomplish the following:

- to enhance Guam's criminal history records in order to identify convicted felons accurately;
- to meet the new FBI voluntary reporting standards for identifying such individuals; and
- to improve the quality and timeliness of criminal history record information.

Under the Criminal Justice Records Improvement Program, there are three projects funded:

- o Police Records Management Information System - \$212,256
- o Adult Correctional Management Information System – \$326,430
- o Criminal Justice Information System Enhancement and Integration with Local Information Systems - \$125,000

**Police Records Management Information System**

The main goal of this program is to populate the Police Records Management Information System with the current and historical paper based data (police offense reports, traffic accident reports, arrest reports and firearm identification, and firearm

*Status: The Police Records Management Information System has been implemented and the Tactical Communication Center (TCC) is populating the PRIMS with current incident reports. The incident reports allow the Guam Police Department to generate the daily activity bulletin (police blotter). The Records and Identification Division of the Guam Police Department has access to the PRIMS and can now generate case information from the incident reports. The Records and Identification Division is only entering the populating the database with current and historical paper based data (police offense reports, traffic accident reports, arrest reports and firearm identification, and firearm registration cards).*

Police Records Management Information <sup>1</sup>								
Police Blotter and Police Arrest Records Entered								
Calendar Year	Incidents Reports (called in)	Arrest Reports	Arrest Records <sup>2</sup>			Firearm Identification		Firearm Registrations Cards <sup>3</sup>
			Felony	Misdemeanor	Petty Misdemeanor	Concealed	Non-concealed	
2003	7,187	320	131	170	0	2	73	0
2004	23,719	537	214	273	1	3	43	0
2005	27,216	3,099	819	1,541	12	6	169	0
2006	34,622	4,487	1,742	1,340	145	22	865	0
2007	36,361	3,516	1467	938	144	3	50	7405
2008	33,634	5,284	1467	938	144	38	1027	5809
2009	25,555	2,455	2439	1220	31	8	326	1034
Total	188,294	19,698	8,279	6,420	477	82	2,553	14,248

<sup>1</sup> The Police Records Management Information System was implemented at the beginning of Calendar Year 2003. However, the Records and Identification Division did not start generating case information from the incident reports until July 2004.

<sup>2</sup> Arrest charges generated by a case

<sup>3</sup> Data entry clerks started populating the firearm registration cards in November 2007.

Calendar Year 2009: January to September 2009

### Adult Correctional Management Information System

The goal of this project is to improve the Department of Correction's ability to effectively and efficiently manage its Correctional Facility Operations and their inmate population by implementing a correctional management information systems that shall capture the current correctional status, prior history including commitment and release from prison; improve access to timely and current incarceration prior criminal history including felony arrests records; and integrate the correctional status information to the Criminal Justice Information System (Central Repository).

***Status: The Adult Correctional Management Information System has been implemented. The Department of Corrections has been populating the ACMIS since December 1, 2006. A total of 7518 active inmates and local and federal detainee records have been entered into the ACMIS since the implementation of the project. The records consist of inmates and detainees housed in the Adult Correctional Facility, the Community Corrections Center, the Hagatna Detention Facility, RSAT and the Women Facility.***

***During the reporting period 1890 active inmates and local and federal detainee have been entered. The breakdowns by facility are as follows: 400 in the Adult Correctional Facility, 1224 in the Hagatna Detention Facility, and 271 in the Women's Facility.***

Adult Correctional Management Information System				
Year	Total	Adult Correctional Facility	Hagatna Detention	Women Facility
2006	719	373	210	63
2007	2624	706	1524	369
2008	2285	449	1508	320
2009	1890	400	1224	271
Total	7518	1928	4466	1023
Calendar Year 2009: January to September 2009				

### Criminal Justice Information System Enhancement and Integration with Local Information Systems

The main goal is to complete Guam's criminal history records contained in the Central Repository (referred to as the Criminal Justice Information System) maintained by the Judiciary of Guam, to include arrest data, case status, disposition, and correctional classification of an offender.

***Status: The Criminal Justice Records Improvement Integration is a project under the Criminal Justice Records Improvement Program. The purpose of this project is to integrate Guam's law enforcement entities data (arrest, prosecution case status, disposition, and correction) and to allow for the integration and information sharing among federal, state and local law enforcement systems that is compliant with the***

*GJXDM and NIEM requirements. Due to funding constraints this project was broken down into the following five phase:*

- *Phase I Assessment, Requirements and System Design*
- *Phase II Deliver Omnixx Enterprise Platform with NCIC Interface*
- *Phase III Implement Virtual Computerized Criminal History System*
- *Phase IV Implement Hot File System*
- *Phase V Implement NLETS Interface Support*

*In May 2008, the Judiciary of Guam issues a Request for Proposal (RFP) to contract qualified firms to furnish , deliver and install a National Crime Information Center (NCIC) Communications Message Processor (CMP) System/Computerized Criminal History Records Application (CCH) for the Judiciary of Guam. Two companies responded to the RFP and upon completion of the proposal evaluations, Datamaxx proposal obtained the highest total points and was ranked first among the best qualified offerors. The RFP was awarded to Datamaxx in July 2008. Funding under the FY 2004 was used to conduct and complete the needs assessment and prepare the system design specification for the NCIC CMP System/CCH application. The Needs Assessment Report was completed by the vendor and was provided to the CJ Automation Commission in September 2008 for review and approval. A CMP/CCH Preliminary Design was prepared and delivered to the CJ Automation Commission for review and acceptance in November 2008. The CMP/CCYH Preliminary Design was concurred by the CJ Automation Commission.*

*This is an ongoing project that involves funding under the FY 2004, FY 2005, FY 2006, and FY 2007. Datamaxx has completed Phase I (Assessment of the existing law enforcement systems, and the completion, delivery and acceptance of the detailed system design specification for the Phase II, III, and IV) with FY 2004 funding; and Datamaxx has completed Phase II (Omnixx Enterprise Platform with NCIC Interface) with funding under the FY 2005 and FY 2006. The following phases will be completed with the FY 2009 Recovery Act JAG funding and the FY 2007 JAG funding:*

- *Phase III Virtual Computerized Criminal History System*
- *Phase IV Hot File System, and*
- *Phase V NLETS Interface*

2. State the status of each goal which was scheduled to be achieved during the report.

#### *Police Records Management Information System*

The main goal of this program is to populate the Police Records Management Information System with the current and historical paper based data (police offense reports, traffic accident reports, arrest reports and firearm identification, and firearm registration cards); and to enable the Guam Police Department to effectively and efficiently generate and manage its criminal justice information at its disposal; which

*Status: The Police Records Management Information System has been implemented and the Tactical Communication Center (TCC) is populating the PRIMS with current incident reports. The incident reports allow the Guam Police Department to generate the daily activity bulletin (police blotter). The Records and Identification Division of the Guam Police Department has access to the PRIMS and can now generate case information from the incident reports. The Records and Identification Division is only entering the populating the database with current and historical paper based data (police offense reports, traffic accident reports, arrest reports and firearm identification, and firearm registration cards).*

Police Records Management Information <sup>1</sup>								
Police Blotter and Police Arrest Records Entered								
Calendar Year	Incidents Reports (called in)	Arrest Reports	Arrest Records <sup>2</sup>			Firearm Identification		Firearm Registrations Cards <sup>3</sup>
			Felony	Misdemeanor	Petty Misdemeanor	Concealed	Non-concealed	
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Total	188,294	19,698	8,279	6,420	477	82	2,553	14,248

<sup>1</sup> The Police Records Management Information System was implemented at the beginning of Calendar Year 2003. However, the Records and Identification Division did not start generating case information from the incident reports until July 2004.

<sup>2</sup> Arrest charges generated by a case

<sup>3</sup> Data entry clerks started populating the firearm registration cards in November 2007.

Calendar Year 2009: January to September 2009

### Adult Correctional Management Information System

The goal of this project is to improve the Department of Correction's ability to effectively and efficiently manage its Correctional Facility Operations and their inmate population by implementing a correctional management information systems that shall capture the current correctional status, prior history including commitment and release from prison; improve access to timely and current incarceration prior criminal history including felony arrests records; and integrate the correctional status information to the Criminal Justice Information System (Central Repository).

***Status: The Adult Correctional Management Information System has been implemented. The Department of Corrections has been populating the ACMIS since December 1, 2006. A total of 7518 active inmates and local and federal detainee records have been entered into the ACMIS since the implementation of the project. The records consist of inmates and detainees housed in the Adult Correctional Facility, the Community Corrections Center, the Hagatna Detention Facility, RSAT and the Women Facility.***

***During the reporting period 1890 active inmates and local and federal detainee have been entered. The breakdowns by facility are as follows: 400 in the Adult Correctional Facility, 1224 in the Hagatna Detention Facility, and 271 in the Women's Facility.***

### Criminal Justice Information System Enhancement and Integration with Local Information Systems

The main goal is to complete Guam's criminal history records contained in the Central Repository (referred to as the Criminal Justice Information System) maintained by the Judiciary of Guam, to include arrest data, case status, disposition, and correctional classification of an offender.

***Status: The goal of the CJIS Integration Project has not been implemented. However, a lot of progress has been in the implementation of the phases under the CJIS Integration Project. This is an ongoing project that involves funding under the FY 2004, FY 2005, FY 2006, and FY 2007. Datamaxx has completed Phase I (Assessment of the existing law enforcement systems, and the completion, delivery and acceptance of the detailed system design specification for the Phase II, III, and IV) with FY 2004 funding; and Datamaxx has completed Phase II (Omnixx Enterprise Platform with NCIC Interface) with funding under the FY 2005 and FY 2006. The following phases will be completed with the FY 2009 Recovery Act JAG funding and the FY 2007 JAG funding:***

- ***Phase III Virtual Computerized Criminal History System***
- ***Phase IV Hot File System, and***
- ***Phase V NLETS Interface***

3. State the corrective action planned to resolve implementation problems and state the effect of these problems on the remaining schedule for achieving the project remaining goals.

*The Bureau of Statistics and Plans requested a twelve month extension on the FY 2004 Edward Byrne Memorial State and Local Law Enforcement Formula Grant Program to extend the end date of the grant to September 30, 2009 to ensure the Judiciary of Guam has sufficient time to fully implement Guam's Criminal Justice Records Improvement Integration Project. The projects under the CJRI Programs were the only projects extended. Upon reviewing the CJRI Integration project timeline additional time is needed due to the following:*

- The Judiciary of Guam issued a Request for Proposal to "Furnish, Deliver and Install a National Crime Information Center (NCIC) Communication Message Processor (CMP) System and Computerized Criminal History Records Application (CCH) for the Judiciary of Guam" on May 12, 2008. The RFP submission deadline was revised from June 9, 2008 to June 23, 2008 to give perspective vendors additional time to effectively formulate and submit a viable proposal. The original submission deadline of June 9, 2008 was not realistic as inquiries came from off island vendors.*
- The selection panel will begin reviewing and rating the proposals submitted for the NCIC CMP/CCH from June 30, 2008 to July 11, 2008. The Judiciary of Guam will select the vendor on July 14, 2008 and prepare the contract between the Judiciary of Guam and the selected vendor. The Judiciary of Guam anticipates signing off on the contract by August 11, 2008.*
- The project is broken down into two phases, the Needs Assessment and the Implementation and Integration and involves multiple JAG funding grant years (FY 2004, FY 2005, and FY 2006). The Needs Assessment will involve the vendor conducting a thorough assessment of the Guam Police Department, the Office of the Attorney General, the Judiciary of Guam and the Department of Corrections existing information systems and data fields through site visits to gain first hand knowledge of their software and hardware systems. An Assessment Report will be produced by the selected vendor which completely details the existing systems' software platform, hardware platform, network connectivity and the precise data elements that will be used from the various existing systems and how they will be used in the CMP/CCH system.*

*The vendor will need four weeks to conduct the assessment to include travel time and another two weeks to complete and submit the report to the Judiciary of Guam. The anticipated submission date of the Assessment Report to the Judiciary of Guam is September 29, 2008 barring any problems.*

*The grant extension was approved by the Bureau of Statistics and Plans and GAN Number 7 was issued on June 24, 2008.*

*This is an ongoing project that involves funding under the FY 2004, FY 2005, FY 2006, and FY 2007. Datamaxx has completed Phase I (Assessment of the existing law enforcement systems, and the completion, delivery and acceptance of the detailed system design specification for the Phase II, III, and IV) with FY 2004 funding; and Datamaxx has completed Phase II (Omnixx Enterprise Platform with NCIC Interface) with funding under the FY 2005 and FY 2006. The following phases will be completed with the FY 2009 Recovery Act JAG funding and the FY 2007 JAG funding:*

- *Phase III Virtual Computerized Criminal History System*
- *Phase IV Hot File System, and*
- *Phase V NLETS Interface*

4. If appropriate, identify changes that are needed in the implementation plan specified in the grant application to overcome problems. Changes that alter plans and/or goals set forth in the application require prior grantor agency approval and issuance of a Grant Adjustment Notice (GAN).

*The Bureau of Statistics and Plans requested a twelve month extension on the FY 2004 Edward Byrne Memorial State and Local Law Enforcement Formula Grant Program to extend the end date of the grant to September 30, 2009 to ensure the Judiciary of Guam has sufficient time to fully implement Guam's Criminal Justice Records Improvement Integration Project. The grant extension was approved by the Bureau of Justice Assistance and GAN Number 7 was issued on June 24, 2008.*

*Datamaxx has completed Phase I and Phase II. The remaining phases will be implemented with funding under the FY 2007 and FY 2009 Recovery Act JAG. Under the FY 2009 Recovery Act JAG, the Bureau submitted a sole source approval request on the GMS for Datamaxx to implement the remaining phases (Phase III, Phase IV, and Phase V).*

5. State what technical assistance the grantor agency might provide during the next six month period to help resolve implementation problems. If technical assistance has been provided to resolve implementation problems, state the problems (or tasks) addressed and the results (or impact) of the assistance provided.

*There is no technical assistance needed from the grantor agency. Additional time was needed to ensure Guam has sufficient time to fully implement Guam's Criminal Justice Records Improvement Integration Project. The Bureau submitted an extension request. The extension request was approved by the Bureau of Justice Assistance on June 24, 2008 and GAN Number 7 was issued.*

6. Based on the performance measures set forth in the grant application (implementation plan), indicate in quantitative terms the results (of the project) achieving both during the reporting period and cumulative-to-date. Explanatory and qualifying statements will be helpful here, especially if project activities have changed.

## BJA REQUIRED PERFORMANCE MEASURES

### ***BJA Approved Program: Criminal Justice Records Improvement Program***

*Purpose Area 15b: Criminal justice information systems to assist law enforcement, prosecution, courts and corrections organizations (including automated fingerprint identification systems)*

CRIMINAL JUSTICE INFORMATION SYSTEM								
Records Automated								
Calendar Year	Police Records Management Information <sup>1</sup>		Criminal Justice Information System		Criminal Justice Information System 2000 <sup>2</sup>		Prosecution Management Information System <sup>3</sup>	Department of Corrections <sup>4</sup>
	Incidents Reports	Arrest Records	Disposition Records		Disposition Records		Case Records	Adult Correctional Records
			(F-felony and M-misdemeanor)		(F-felony and M-misdemeanor)			
			F	M	F	M		
2003	7187	320	617	1200	453	769		
2004	23719	537	451	976	309	565		
2005	27216	3099	486	939	186	324		
2006	34622	4487	564	1045	104	154		719
2007	36361	3516	625	1084	79	156		2624
2008	33634	5284	622	1230	20	35		2285
2009	25549	2414	503	858	63	59		1890
Number of systems enhanced or automated								3
<sup>1</sup> The Police Records Management Information System was implemented at the beginning of Calendar Year 2003. However, the Records and Identification Division did not start generating case information from the incident reports until July 2004.								
<sup>2</sup> The CJIS 2000 is a redesigned system that contains similar data fields required for submission to NCIC 2000. This was necessary to ensure compatibility of data and data codes being submitted to the FBI's NCIC system. As a result, all new criminal history information and cases will reflect NCIC codes.								
<sup>3</sup> The Prosecution Management Information System has not been implemented.								
<sup>4</sup> The Department of Corrections Adult Correctional Management Information System has been developed and implemented on December 1, 2006.								
Calendar Year 2009: January to September 2009								

***The Guam Police Department has been populating PRIMS with incidents reports beginning with Calendar Year 2003. TOC have entered a total of 188,294 incident reports and the Records and Identification have generated 19,698 arrest records. The Records and Identification Section have entered 8,279 felony arrest records, 6,420 misdemeanor arrest records, and 477 petty misdemeanor arrest records. Of the firearm records, the Records and Identification have entered in 82 concealed and 2,553 non-concealed firearm identification records; and 14,248 firearm registrations cards. TCC is operating on a 12 hour shift (3 ½ days on and 3 ½ days off) seven days a week with individuals assigned per shift enter incident reports.***

***During the reporting period, 25,549 incident reports were entered by TOC and the Records and Identification Section generated 2414 arrest records. The Records and Identification Section entered 2439 felony arrest records, 1220 misdemeanor arrest records, and 31 petty misdemeanor arrest records. Of the Firearm Identification, the Records and Identification Section entered 8 concealed firearms identification, and 326 non concealed firearms identification, and entered 1034 firearm registration cards.***

Police Records Management Information <sup>1</sup>								
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<sup>3</sup> Data entry clerks started populating the firearm registration cards in November 2007.								
Calendar Year 2009: January to September 2009								

***The Adult Correctional Management Information System has been implemented. The Department of Corrections has been populating the ACMIS since December 1, 2006. A total of 5,516 active inmates and local and federal detainee records have been entered into the ACMIS since the implementation of the project. The records consist of inmates and detainees housed in the Adult Correctional Facility, the Community Corrections Center, the Hagatna Detention Facility, RSAT and the Women Facility.***

***During the reporting period 2,285 active inmates and local and federal detainee have been entered. The breakdowns by facility are as follows: 449 in the Adult Correctional Facility, 7 in the Community Corrections Center, 1508 in the Hagatna Detention Facility, 1 in the RSAT, and 320 in the Women's Facility.***